

116TH CONGRESS  
2D SESSION

# H. R. 8032

To amend the Internal Revenue Code of 1986 to eliminate limitations on contributions to health savings accounts.

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## IN THE HOUSE OF REPRESENTATIVES

AUGUST 14, 2020

Mr. BIGGS (for himself, Mr. FULCHER, Mr. PERRY, Mr. BALDERSON, Mrs. LESKO, Mr. GOSAR, Mr. HICE of Georgia, Mr. STEWART, Mr. HARRIS, Mr. YOHO, and Mr. ROY) introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committee on the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To amend the Internal Revenue Code of 1986 to eliminate limitations on contributions to health savings accounts.

1       *Be it enacted by the Senate and House of Representa-  
2 tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Health Savings Ac-  
5 counts For All Act of 2020”.

1     **SEC. 2. REPEAL OF CONTRIBUTION LIMITATIONS.**

2         (a) IN GENERAL.—Subsection (b) of section 223 of  
3     the Internal Revenue Code of 1986 is amended to read  
4     as follows:

5             “(b) DENIAL OF DEDUCTION TO DEPENDENTS.—No  
6     deduction shall be allowed under this section to any indi-  
7     vidual with respect to whom a deduction under section 151  
8     is allowable to another taxpayer for a taxable year begin-  
9     ning in the calendar year in which such individual’s tax-  
10   able year begins.”.

11         (b) CONFORMING AMENDMENTS.—

12             (1) Subparagraph (A) of section 223(d)(1) of  
13     the Internal Revenue Code of 1986 is amended—

14                     (A) by striking “subsection (f)(5)” and in-  
15     serting “subsection (f)(4)”, and

16                     (B) by striking “accepted—” and all that  
17     follows and inserting “accepted unless it is in  
18     cash.”.

19             (2) Subsection (f) of section 223 of such Code  
20     is amended by striking paragraph (3) and by redes-  
21     ignating paragraphs (4) through (8) as paragraphs  
22     (3) through (7), respectively.

23             (3) Subsection (g) of section 223 of such Code  
24     is amended—

1                             (A) by striking “subsections (b)(2) and  
2                             (c)(2)(A)” both places it appears and inserting  
3                             “subsection (c)(2)(A)”, and

4                             (B) by amending subparagraph (B) to read  
5                             as follows:

6                             “(B) the cost-of-living adjustment deter-  
7                             mined under section 1(f)(3) for the calendar  
8                             year in which such taxable year begins deter-  
9                             mined by substituting ‘calendar year 2003’ for  
10                           ‘calendar year 2016’ in subparagraph (A)(ii)  
11                           thereof.”.

12                           (4) Section 26(b)(2) of such Code is amended—

13                             (A) by striking “, 223(b)(8)(B)(i)(II),” in  
14                             subparagraph (S), and

15                             (B) by striking “223(f)(4)” in subpara-  
16                             graph (U) and inserting “223(f)(3)”.

17                           (5) Paragraph (1) of section 106(d) of such  
18                             Code is amended by striking “under an accident or  
19                             health plan” and all that follows and inserting  
20                             “under an accident or health plan.”.

21                           (6) Subparagraph (C) of section 106(e)(4) of  
22                             such Code is amended by striking “223(f)(5)” and  
23                             inserting “223(f)(4)”.

24                           (7) Subparagraph (C) of section 408(d)(9) of  
25                             such Code is amended—

1                             (A) by striking “LIMITATIONS.—” in the  
2                             heading and all that follows through “(ii) ONE-  
3                             TIME TRANSFER.—” in clause (ii), and inserting  
4                             “ONE-TIME TRANSFER.—”,

5                             (B) by redesignating subclauses (I) and  
6                             (II) as clauses (i) and (ii) and moving such  
7                             clauses 2 ems to the left, and

8                             (C) by striking “subclause (II)” in clause  
9                             (i), as so redesignated, and inserting “clause  
10                             (ii)”.

11                             (8) Section 4973 of such Code is amended by  
12                             striking subsection (g) and by redesignating sub-  
13                             section (h) as subsection (g).

14                             (c) EFFECTIVE DATE.—The amendments made by  
15                             this section shall apply to taxable years beginning after  
16                             the date of the enactment of this Act.

17                             **SEC. 3. FREEDOM FROM MANDATE.**

18                             (a) IN GENERAL.—Section 223 of the Internal Rev-  
19                             enue Code of 1986, as amended by section 2, is further  
20                             amended by striking subsections (c) and (g) and by redes-  
21                             ignating subsections (d), (e), (f), and (h) as subsections  
22                             (c), (d), (e), and (f), respectively.

23                             (b) CONFORMING AMENDMENTS.—

1                             (1) Subsection (a) of section 223 of the Internal Revenue Code of 1986 is amended to read as follows:

4                             “(a) DEDUCTION ALLOWED.—In the case of an individual, there shall be allowed as a deduction for the taxable year an amount equal to the aggregate amount paid in cash during such taxable year by or on behalf of such individual to a health savings account of such individual.”.

9                             (2) Subsection (c)(1)(A) of section 223 of such Code, as amended by section 2 and redesignated by subsection (a), is further amended by striking “subsection (f)(4)” and inserting “subsection (e)(4)”.

13                             (3) Subparagraph (U) of section 26(b)(2) of such Code, as amended by section 2, is further amended by striking “section 223(f)(3)” and inserting “section 223(e)(3)”.

17                             (4) Sections 35(g)(3), 220(f)(5)(A), 848(e)(1)(B)(v), 4973(a)(5), and 6051(a)(12) of such Code are each amended by striking “section 223(d)” each place it appears and inserting “section 223(c)”.

22                             (5) Section 106(d)(1) of such Code is amended—

24                                 (A) by striking “who is an eligible individual (as defined in section 223(c)(1))”, and

1                             (B) by striking “section 223(d)” and in-  
2                             serting “section 223(c)”.

3                             (6) Section 106(e) of such Code is amended—  
4                                 (A) by striking paragraphs (3) and (4) and  
5                                 by redesignating paragraph (5) as paragraph  
6                                 (4),

7                                 (B) by inserting after paragraph (2) the  
8                                 following new paragraph:

9                                 “(3) TREATMENT AS ROLLOVER CONTRIBU-  
10                                 TION.—A qualified HSA distribution shall be treated  
11                                 as a rollover contribution described in section  
12                                 223(e)(4).”, and

13                                 (C) by striking “to any eligible individual  
14                                 covered under a high deductible health plan of  
15                                 the employer” in paragraph (4)(B)(ii) (as so re-  
16                                 designed) and inserting “to any employee  
17                                 with respect to whom a health savings account  
18                                 has been established”.

19                                 (7) Section 408(d)(9)(A) of such Code is  
20                                 amended by striking “who is an eligible individual  
21                                 (as defined in section 223(c)) and”.

22                                 (8) Section 877A(g)(6) of such Code is amend-  
23                                 ed by striking “223(f)(4)” and inserting  
24                                 “223(e)(4)”.

25                                 (9) Section 4975 of such Code is amended—

1                             (A) in subsection (c)(6)—  
2                                 (i) by striking “section 223(d)” and  
3                                 inserting “section 223(c)”, and  
4                                 (ii) by striking “section 223(e)(2)”  
5                                 and inserting “section 223(d)(2)”, and  
6                             (B) in subsection (e)(1)(E), by striking  
7                                 “section 223(d)” and inserting “section  
8                                 223(c)”.  
9                             (10) Subsection (b) of section 4980G of such  
10                           Code is amended to read as follows:

11                             “(b) RULES AND REQUIREMENTS.—

12                             “(1) IN GENERAL.—An employer meets the re-  
13                                 quirements of this subsection for any calendar year  
14                                 if the employer makes available comparable con-  
15                                 tributions to the health savings accounts of all com-  
16                                 parable participating employees for each coverage  
17                                 period during such calendar year.

18                             “(2) COMPARABLE CONTRIBUTIONS.—

19                             “(A) IN GENERAL.—For purposes of para-  
20                                 graph (1), the term ‘comparable contributions’  
21                                 means contributions—

22                                 “(i) which are the same amount, or  
23                                 “(ii) if the employees are covered by a  
24                                 health plan, which are the same percentage

1                   of the annual deductible limit under the  
2                   plan covering the employees.

3                 “(B) PART-YEAR EMPLOYEES.—In the  
4                   case of an employee who is employed by the em-  
5                   ployer for only a portion of the calendar year,  
6                   a contribution to the health savings account of  
7                   such employee shall be treated as comparable if  
8                   it is an amount which bears the same ratio to  
9                   the comparable amount (determined without re-  
10                  gard to this subparagraph) as such portion  
11                  bears to the entire calendar year.

12                “(3) COMPARABLE PARTICIPATING EMPLOY-  
13                  EES.—For purposes of paragraph (1), the term  
14                  ‘comparable participating employees’ means all em-  
15                  ployees who are covered (if at all) under the same  
16                  health plan of the employer and have the same cat-  
17                  egory of coverage. For purposes of the preceding  
18                  sentence, the categories of coverage are self-only and  
19                  family coverage.

20                “(4) PART-TIME EMPLOYEES.—

21                “(A) IN GENERAL.—Paragraph (3) shall  
22                  be applied separately with respect to part-time  
23                  employees and other employees.

24                “(B) PART-TIME EMPLOYEE.—For pur-  
25                  poses of subparagraph (A), the term ‘part-time

1           employee' means any employee who is custom-  
2           arily employed for fewer than 30 hours per  
3           week.”.

4           (11) Section 4980G(d) of such Code is amended  
5           by striking “section 4980E” and inserting “this sec-  
6           tion”.

7           (12) Section 6693(a)(2)(C) of such Code is  
8           amended by striking “section 223(h)” and inserting  
9           “section 223(f)”.

10          (c) EFFECTIVE DATE.—The amendments made by  
11         this section shall apply to taxable years beginning after  
12         the date of the enactment of this Act.

13 **SEC. 4. ALLOWANCE OF DISTRIBUTIONS FOR PRESCRIP-**  
14 **TION AND OVER-THE-COUNTER MEDICINES**  
15 **AND DRUGS.**

16          (a) HSAs.—Paragraph (2)(A) of section 223(c) of  
17         the Internal Revenue Code of 1986, as redesignated by  
18         section 3, is amended by adding at the end the following:  
19         “The term ‘qualified medical expenses’ shall include an  
20         amount paid for any prescription or over-the-counter med-  
21         icine or drug.”.

22          (b) ARCHER MSAs.—Section 220(d)(2)(A) of the In-  
23         ternal Revenue Code of 1986 is amended—

24            (1) by striking “section 223(d)(2)(D)” and in-  
25            serting “section 223(c)(2)(B)”, and

1                         (2) by adding at the end the following: "The  
2                         term 'qualified medical expenses' shall include an  
3                         amount paid for any prescription or over-the-counter  
4                         medicine or drug.".

5                         (c) HEALTH FLEXIBLE SPENDING ARRANGEMENTS  
6 AND HEALTH REIMBURSEMENT ARRANGEMENTS.—Sub-  
7 section (f) of section 106 of the Internal Revenue Code  
8 of 1986 is amended to read as follows:

9                         "(f) REIMBURSEMENTS FOR PRESCRIPTION AND  
10 OVER-THE-COUNTER MEDICINES AND DRUGS.—For pur-  
11 poses of this section and section 105, reimbursement for  
12 expenses incurred for any prescription or over-the-counter  
13 medicine or drug shall be treated as a reimbursement for  
14 medical expenses.".

15                         (d) EFFECTIVE DATES.—

16                         (1) DISTRIBUTIONS FROM SAVINGS AC-  
17 COUNTS.—The amendments made by subsections (a)  
18 and (b) shall apply to amounts paid in taxable years  
19 beginning after the date of the enactment of this  
20 Act.

21                         (2) REIMBURSEMENTS.—The amendment made  
22 by subsection (c) shall apply to expenses incurred in  
23 plan years beginning after the date of the enactment  
24 of this Act.

1   **SEC. 5. PURCHASE OF HEALTH INSURANCE FROM HSA.**

2       (a) IN GENERAL.—Paragraph (2) of section 223(c)  
3 of the Internal Revenue Code of 1986, as redesignated by  
4 section 3, is amended—

5           (1) by striking subparagraphs (B) and (C), and  
6           (2) by redesignating subparagraph (D) as sub-  
7 paragraph (B).

8       (b) CONFORMING AMENDMENT.—Paragraph (2) of  
9 section 223(c) of the Internal Revenue Code of 1986, as  
10 amended by the preceding sections of this Act, is further  
11 amended by striking “and any dependent (as defined in  
12 section 152, determined without regard to subsections  
13 (b)(1), (b)(2), and (d)(1)(B) thereof) of such individual”  
14 and inserting “any dependent (as defined in section 152,  
15 determined without regard to subsections (b)(1), (b)(2),  
16 and (d)(1)(B) thereof) of such individual, and any child  
17 (as defined in section 152(f)(1)) of such individual who  
18 has not attained the age of 27 before the end of such indi-  
19 vidual’s taxable year”.

20       (c) EFFECTIVE DATE.—The amendments made by  
21 this section shall apply with respect to insurance pur-  
22 chased after the date of the enactment of this Act in tax-  
23 able years beginning after such date.

1   **SEC. 6. SPECIAL RULE FOR CERTAIN MEDICAL EXPENSES**2                 **INCURRED BEFORE ESTABLISHMENT OF AC-**3                 **COUNT.**

4         (a) IN GENERAL.—Paragraph (2) of section 223(c)  
5 of the Internal Revenue Code of 1986, as amended and  
6 redesignated by the preceding sections of this Act, is fur-  
7 ther amended by adding at the end the following new sub-  
8 paragraph:

9                 “(C) CERTAIN MEDICAL EXPENSES IN-  
10                 CURRED BEFORE ESTABLISHMENT OF ACCOUNT  
11                 TREATED AS QUALIFIED.—An expense shall not  
12                 fail to be treated as a qualified medical expense  
13                 solely because such expense was incurred before  
14                 the establishment of the health savings account  
15                 if such expense was incurred—

16                 “(i) during either—  
17                         “(I) the taxable year in which the  
18                         health savings account was estab-  
19                         lished, or

20                         “(II) the preceding taxable year,  
21                         in the case of a health savings ac-  
22                         count established after the taxable  
23                         year in which such expense was in-  
24                         curred but before the time prescribed  
25                         by law for filing the return for such

1                   taxable year (not including extensions  
2                   thereof), and

3                   “(ii) for medical care which (but for  
4                   the fact that it was incurred before the es-  
5                   tablishment of the account) otherwise  
6                   meets the requirements of the preceding  
7                   subparagraphs.”.

8         (b) EFFECTIVE DATE.—The amendment made by  
9     this section shall apply to taxable years beginning after  
10   the date of the enactment of this Act.

11   **SEC. 7. ADMINISTRATIVE ERROR CORRECTION BEFORE  
12          DUE DATE OF RETURN.**

13         (a) IN GENERAL.—Paragraph (3) of section 223(e)  
14     of the Internal Revenue Code of 1986, as amended and  
15     redesignated by the preceding sections of this Act, is  
16     amended by adding at the end the following new subpara-  
17     graph:

18                   “(D) EXCEPTION FOR ADMINISTRATIVE  
19          ERRORS CORRECTED BEFORE DUE DATE OF RE-  
20          TURN.—Subparagraph (A) shall not apply if  
21          any payment or distribution is made to correct  
22          an administrative, clerical, or payroll contribu-  
23          tion error and if—

24                   “(i) such distribution is received by  
25          the individual on or before the last day

1                   prescribed by law (including extensions of  
2                   time) for filing such individual's return for  
3                   such taxable year, and

4                   “(ii) such distribution is accompanied  
5                   by the amount of net income attributable  
6                   to such contribution.

7                   Any net income described in clause (ii) shall be  
8                   included in the gross income of the individual  
9                   for the taxable year in which it is received.”.

10                  (b) EFFECTIVE DATE.—The amendment made by  
11                  this section shall take effect on the date of the enactment  
12                  of this Act.

13 **SEC. 8. ALLOWING HSA ROLLOVER TO CHILD OR PARENT  
14                   OF ACCOUNT HOLDER.**

15                  (a) IN GENERAL.—Paragraph (7)(A) of section  
16                  223(e) of the Internal Revenue Code of 1986, as redesignated by the preceding sections of this Act, is amended—

18                   (1) by inserting “, child, parent, or grandparent” after “surviving spouse”,

20                   (2) by inserting “, child, parent, or grandparent, as the case may be,” after “the spouse”,

22                   (3) by inserting “, CHILD, PARENT, OR GRANDPARENT” after “SPOUSE” in the heading thereof,  
23                   and

1                             (4) by adding at the end the following: “In the  
2                             case of a child who acquires such beneficiary’s inter-  
3                             est and with respect to whom a deduction under sec-  
4                             tion 151 is allowable to another taxpayer for a tax-  
5                             able year beginning in the calendar year in which  
6                             such individual’s taxable year begins, such health  
7                             savings account shall be treated as a health savings  
8                             account of such child.”.

9                             (b) EFFECTIVE DATE.—The amendments made by  
10                             this section shall apply to taxable years beginning after  
11                             the date of the enactment of this Act.

12                             **SEC. 9. EQUIVALENT BANKRUPTCY PROTECTIONS FOR**  
13                                     **HEALTH SAVINGS ACCOUNTS AS RETIRE-**  
14                                     **MENT FUNDS.**

15                             (a) IN GENERAL.—Section 522 of title 11, United  
16                             States Code, is amended by adding at the end the fol-  
17                             lowing new subsection:

18                             “(r) TREATMENT OF HEALTH SAVINGS AC-  
19                             COUNTS.—For purposes of this section, any health savings  
20                             account (as described in section 223 of the Internal Rev-  
21                             enue Code of 1986) shall be treated in the same manner  
22                             as an individual retirement account described in section  
23                             408 of such Code.”.

24                             (b) EFFECTIVE DATE.—The amendment made by  
25                             this section shall apply to cases commencing under title

1 11, United States Code, after the date of the enactment  
2 of this Act.

